INDEPENDENT AUDITOR'S REPORT AND FINANCIAL STATEMENTS JUNE 30, 2016

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#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and City Council City of San Joaquin, California

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of San Joaquin, California, (the City) as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of San Joaquin, California, as of June 30, 2016, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter** – Change in Accounting Principles

As discussed in Note 1 to the financial statements, effective July 1, 2015, the City adopted the provisions of Governmental Accounting Standards Board Statement No. 72, Fair Value Measurement and Application. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information on pages 38 – 41, the Schedule the City's Proportionate Share of Net Pension Liability and the Schedule of Contributions pages 42 – 43, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated September 28, 2016, on our consideration of the City of San Joaquin's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering City of San Joaquin's internal control over financial reporting and compliance.

# STATEMENT OF NET POSITION JUNE 30, 2016

	Primary Government							
	Governmental Activities	Business-Type Activities	Total					
ASSETS								
Cash and investments	\$ 1,372,380	\$ 449,506	\$ 1,821,886					
Accounts receivable	-	117,354	117,354					
Due from other governments	1,305,270	553,037	1,858,307					
Prepaids	3,300	-	3,300					
Notes receivable	2,560,973	-	2,560,973					
Capital assets (net of allowance								
for depreciation)	3,309,102	7,795,080	11,104,182					
Total assets	8,551,025	8,914,977	17,466,002					
DEFERRED OUTFLOWS OF RESOURCES	78,844	83,528	162,372					
LIABILITIES								
Accounts payable and accrued expense	17,663	127,706	145,369					
Accrued interest	8,352	-	8,352					
Deposits	-	85,956	85,956					
Long-term liabilities								
Due within one year	14,124	3,700	17,824					
Due in more than one year	360,000	293,600	653,600					
Net pension liability	333,716	283,881	617,597					
Compensated absences	17,503	19,856	37,359					
Total liabilities	751,358	814,699	1,566,057					
DEFERRED INFLOWS OF RESOURCES	55,954	22,960	78,914					
NET POSITION								
Net investment in capital assets	2,934,978	7,497,780	10,432,758					
Restricted for capital projects	-	178,378	178,378					
Restricted for specific projects and programs	1,756,773	-	1,756,773					
Unrestricted	3,130,806	484,688	3,615,494					
Total net position	\$ 7,822,557	\$ 8,160,846	\$ 15,983,403					

# STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2016

											Revenue/( anges in			d	
					Prograi	m Revenue	e		Primary Governm			overnme	ient		
Functions/Programs		Expense	Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions		Governmental Activities		Business-Type Activities			Total	
Primary Government															
Governmental activities															
General government	\$	396,618	\$	-	\$	12,275	\$	-	\$	(384,343)	\$	-	\$	(384,343)	
Public safety		212,079		3,718		100,000		-		(108,361)		-		(108,361)	
Public works		267,623		-		368,806		262,015		363,198		-		363,198	
Parks and recreation		299,507		-		-		-		(299,507)		-		(299,507)	
Community development		538,207		92,250		122,246		-		(323,711)		-		(323,711)	
Debt Service															
Interest and other charges		27,924						<u>-</u>		(27,924)				(27,924)	
Total governmental activities	_	1,741,958		95,968		603,327		262,015		(780,648)				(780,648)	
Business-type activities															
Water		1,102,446	5	81,081		554,876		12,235		-		45,746		45,746	
Sewer		732,763	4	85,386		-		34,186		-	(	213,191)		(213,191)	
Disposal		258,293	2	31,982		<u>-</u>		<u>-</u>		_		(26,311)		(26,311)	
Total business-type activities	_	2,093,502	1,2	98,449		554,876		46,421			(	193,756)		(193,756)	
Total primary government	<u>\$</u>	3,835,460	\$ 1,3	94,417	\$	1,158,203	\$	308,436		(780,648)	(	193,756)		(974,404)	
General Revenue															
Property taxes, levied for general purposes										430,892		-		430,892	
Business licenses										16,437		-		16,437	
Sales taxes										135,325		-		135,325	
Franchise and other taxes										37,241		-		37,241	
Interest and rent										46,940		2,629		49,569	
Other										61,036		-		61,036	
Transfers										(924)		924			
Total general revenue										726,947		3,553	_	730,500	
Change in Net Position										(53,701)	(	190,203)		(243,904)	
Net Position															
Beginning of year										7,876,258	8,	351,049		16,227,307	
End of year									\$	7,822,557	\$ 8,	160,846	\$	15,983,403	

# BALANCE SHEET - GOVERNMENTAL FUNDS JUNE 30, 2016

	_	General		Housing Assistance		Community Development		Measure C		Measure C		Measure C		Measure C		Measure C		Measure C		Measure C		Measure C		Measure C		Measure C		Measure C		Measure C		Other Governmental Funds		Total Governmental Funds
ASSETS																																		
Cash and investments	\$	-	\$	101,709	\$	-	\$	495,641	\$	775,030	\$	1,372,380																						
Due from other governments		50,726		140		258,660		10,183		20,249		339,958																						
Prepaids		3,300		-		-		-		-		3,300																						
Due from other funds		=		328,642		-		-		=		328,642																						
Notes receivable	<del> </del>			2,560,973								2,560,973																						
Total assets	\$	54,026	<u>\$</u>	2,991,464	<u>\$</u>	258,660	<u>\$</u>	505,824	<u>\$</u>	795,279	<u>\$</u>	4,605,253																						
LIABILITIES AND FUND BALANCE																																		
Liabilities																																		
Accounts payable and accrued expense	\$	14,559	\$	-	\$	405	\$	-	\$	2,699	\$	17,663																						
Due to other funds		70,387				258,255						328,642																						
Total liabilities		84,946				258,660				2,699		346,305																						
Fund Balance																																		
Nonspendable																																		
Notes receivable		-		2,560,973		-		-		-		2,560,973																						
Prepaids		3,300		-		-		-		-		3,300																						
Restricted																																		
Low-income housing activities		-		430,491		-		-		-		430,491																						
Public safety programs		-		-		-		-		44,805		44,805																						
Circulation improvements		-		-		-		505,824		650,642		1,156,466																						
Capital improvement projects		=		-		-		-		53,694		53,694																						
Landscape maintenance		-		-		-		-		43,439		43,439																						
Economic development		27,878		-		-		-		-		27,878																						
Unassigned		(62,098)			_		_					(62,098)																						
Total fund balance		(30,920)		2,991,464	_	<u>-</u>	_	505,824		792,580		4,258,948																						
Total liabilities and fund balance	\$	54,026	\$	2,991,464	\$	258,660	\$	505,824	\$	795,279	\$	4,605,253																						

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCE TO NET POSITION OF GOVERNMENTAL ACTIVITIES JUNE 30, 2016

Total governmental fund balances	\$	4,258,948
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds		3,309,102
Receivable from the Successor Agency is not available to pay for current period expenditures and therefore is not reported in the governmental funds		965,312
Net pension liability applicable to governmental activities are not due and payable in the current period and accordingly is not reported in the Statement of Activities		(333,716)
Contributions to the pension plan in the current fiscal year are not included in the Statement of Activities		78,844
Deferred inflows of resources related to net pension liability, represent an acquisitio of net position or fund balance that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time	n	(55,954)
Compensated absences are not due and payable in the current period and therefore are not reported in the funds		(17,503)
Interest on long-term debt is reported as an expenditure of the Governmental Funds when paid because it requires the use of current financial resources. However, accrued interest must be recorded when incurred		(8,352)
Governmental long-term liabilities are not due and payable in the current period and therefore are not reported in the funds		(374,124)
Net position of governmental activities	\$	7,822,557

# STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2016

	 General	Housing Assistance	Community Development	Measure C	Other Governmental Funds	Total Governmental Funds
Revenue						
Taxes	\$ 594,456	\$ -		\$ -	25,111	
Intergovernmental	12,275	-	384,261	190,125	278,681	865,342
Licenses, permits and impact fees	94,569	-	-	-	-	94,569
Fines and forfeitures	1,399	-	-	-	-	1,399
Interest and rent	34,197	8,442	-	1,933	2,369	46,941
Other	 61,036					61,036
Total revenue	 797,932	8,442	384,261	192,058	306,491	1,689,184
Expenditures						
Current						
General government	390,924	-	-	-	-	390,924
Public safety	110,517	-	-	-	100,000	210,517
Public works	-	-	-	64,141	118,857	182,998
Parks and recreation	167,845	-	-	-	-	167,845
Community development	60,931	10,613	471,619	-	-	543,163
Capital outlay	-	-	560,319	-	-	560,319
Debt service						
Principal	40,000	-	-	-	14,787	54,787
Interest and other charges	28,905	<u> </u>		<u> </u>	954	29,859
Total expenditures	799,122	10,613	1,031,938	64,141	234,598	2,140,412
Revenue over/(under) expenditures	(1,190)	(2,171)	(647,677)	127,917	71,893	(451,228)
Other Financing Sources/(Uses)						
Transfers in/(out)	 (53,637)	(199,595)	647,077	(333,957)		(924)
	 (53,637)	(199,595)	647,077	(333,957)	(60,812)	(924)
Change in Fund Balance	(54,827)	(201,766)	(600)	(206,040)	11,081	(452,152)
Fund Balance	<u>.</u>					
Beginning of year	 23,907	3,193,230	600	711,864	781,499	4,711,100
End of year	\$ (30,920)	\$ 2,991,464	\$ -	\$ 505,824	\$ 792,580	\$ 4,258,948

# RECONCILIATION OF STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITES YEAR ENDED JUNE 30, 2016

Net change in fund balance - total governmental funds	\$ (452,152)
Amounts reported for governmental activities in the statement of activities are different because:	
Depreciation expense on capital assets is reported in the Statement of Activities, but they do not require the use of current financial resources. Therefore, depreciation expense is not required as expenditures in Governmental Funds	(218,290)
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities and Changes in Net Position the cost of those assets are capitalized as an asset and depreciated over the period of service	560,319
Compensated absence costs in the Statement of Activities does not require the use of current financial resources and, therefore, is not reported as expenditures in Governmental Funds	(6,621)
Pension expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore are not reported as expenditures in the Governmental Funds	7,275
In the Statement of Activities interest is accrued on long-term debt, whereas, in governmental funds interest expenditure is reported when due	981
Repayment of long-term debt is an expenditure in governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. Proceeds of long-term debt produces an opposite effect.	 54,787
Change in net position of governmental activities	\$ (53,701)

# STATEMENT OF NET POSITION – PROPRIETARY FUNDS JUNE 30, 2016

	<b>Business-Type Activities - Enterprise Funds</b>							
								Total
							Bu	siness-Type
		Water		Sewer		Disposal		Funds
ASSETS								
Current assets								
Cash and investments	\$	369,196	\$	50,183	\$	30,127	\$	449,506
Accounts receivable		55,882		39,625		21,847		117,354
Due from other governments		547,830		5,188		19		553,037
Total current assets		972,908		94,996	_	51,993		1,119,897
Non-current assets								
Property, plant and equipment								
(net of allowance for depreciation)		185,616		7,609,464				7,795,080
Total noncurrent assets		185,616		7,609,464				7,795,080
Total assets		1,158,524		7,704,460	_	51,993		8,914,977
DEFERRED OUTFLOWS OF RESOURCES		42,614		38,604		2,310		83,528
LIABILITIES								
Current liabilities								
Accounts payable and accrued expense		95,404		2,164		30,138		127,706
Deposits		85,956		-		-		85,956
Current portion of long-term debt		<u>-</u>		3,700	_	<u>-</u>	-	3,700
Total current liabilities		181,360		5,864	_	30,138	-	217,362
Non-current liabilities								
Long-term debt		-		293,600		-		293,600
Net pension liability		143,652		132,823		7,406		283,881
Compensated absences		9,488		9,478		890		19,856
Total noncurrent liabilities		153,140		435,901		8,296		597,337
Total liabilities		334,500		441,765	_	38,434		814,699
DEFERRED INFLOWS OF RESOURCES		10,547		12,220		193		22,960
NET POSITION								
Net investment in capital assets		185,616		7,312,164		_		7,497,780
Reserved for capital projects		178,378		- ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		_		178,378
Unrestricted/(deficit)		492,097		(23,085)		15,676		484,688
Total net position	\$	856,091	\$	7,289,079	\$	15,676	\$	8,160,846

# STATEMENT OF REVENUE, EXPENSE, AND CHANGES IN FUND NET POSITION – PROPRIETARY FUNDS YEAR ENDED JUNE 30, 2016

	<b>Business-Type Activities - Enterprise Funds</b>							
		Water		Sewer		Disposal	Bı	Total Isiness-Type Funds
<b>Operating Revenue</b>								_
Charges for services	\$	581,081	\$	485,386	\$	231,982	\$	1,298,449
Total operating revenue		581,081		485,386		231,982		1,298,449
<b>Operating Expense</b>								
Contractual services and utilities		405,853		108,089		235,430		749,372
Personnel		263,924		238,412		15,103		517,439
Supplies and materials		409,777		143,968		7,760		561,505
Depreciation		22,892		229,130				252,022
Total operating expense		1,102,446		719,599		258,293		2,080,338
Operating income/(loss)		(521,365)		(234,213)		(26,311)		(781,889)
Nonoperating Revenue/(Expense)								
Intergovernmental		567,111		34,186		_		601,297
Interest income		2,288		159		182		2,629
Interest expense				(13,164)				(13,164)
Total nonoperating revenue/(expense)		569,399	_	21,181		182		590,762
Net income/(loss) before transfers		48,034		(213,032)		(26,129)		(191,127)
Operating Transfers In/(Out)		924				<u>-</u>		924
<b>Change in Net Position</b>		48,958		(213,032)	_	(26,129)		(190,203)
Net Position								
Beginning of year		807,133		7,502,111		41,805		8,351,049
End of year	\$	856,091	\$	7,289,079	\$	15,676	<u>\$</u>	8,160,846

# STATEMENT OF CASH FLOW - PROPRIETARY FUNDS YEAR ENDED JUNE 30, 2016

	Business-Type Activities - Enterprise Funds						ınds
					•		Total
		Water		Sewer	Disposal	B	usiness-Type Funds
Operating Activities		· · · · · ·	_	Seviel	Disposar		Tunus
Receipts from customers and users	\$	598,142	\$	562,172	\$ 232,972	\$	1,393,286
Payments for contractual services and utilities	Ψ	(334,206)	Ψ	(132,233)	(238,889)	-	(705,328)
Payments to employees		(262,158)		(236,308)	(14,743)		(513,209)
Payments to suppliers		(409,780)		(143,968)	(7,760)		(561,508)
Net cash provided by (used in)		(105,700)		(1.0,500)	(1,100)		(201,200)
operating activities		(408,002)		49,663	(28,420)		(386,759)
		(.00,002)	_	.,,,,,,,,	(20, .20)	_	(500,755)
Non-capital Financial Activities							
Payments received from other governments		44,065		34,186	-		78,251
Payments received from (paid to) other funds	_	17,985		(17,061)			924
Net cash provided by (used in)		<b>62.05</b> 0					
noncapital financing activities		62,050	_	17,125			79,175
Capital and Related Financing Activities							
Principal paid on long-term debt		_		(3,600)	_		(3,600)
Interest paid on long-term debt		_		(13,164)	-		(13,164)
Net cash provided by (used in)							
capital and related financing activities		_	_	(16,764)			(16,764)
Investing Activities							
Interest received		2,288		159	182		2,629
Net cash provided by (used in)		2,200	_	107			
investing activities		2,288		159	182		2,629
Net Increase (Decrease) in Cash and Investments		(343,664)		50,183	(28,238)		(321,719)
Cash and Investments							, , , ,
Beginning of year		712,860		_	58,365		771,225
End of year	\$	369,196	\$	50,183	\$ 30,127	\$	449,506
·	-		Ť		<u> </u>	<u> </u>	,
Cash Flows from Operating Activities							
Operating income (loss)	\$	(521,365)	\$	(234,213)	\$ (26,311)	\$	(781,889)
Adjustments to reconcile operating income (loss) to							
net cash provided (used) by operating activities:							
Depreciation		22,892		229,130	-		252,022
(Increase) Decrease in Accounts Receivable		8,270		11,097	986		20,353
(Increase) Decrease in Due from other Governments		-		65,689	4		65,693
(Increase) Decrease in Prepaids		635		635	-		1,270
(Increase) Decrease in Deferred Outflows of Resources		(28,861)		(25,506)	(1,654)		(56,021)
Increase (Decrease) in Compensated absences		5,355		5,355	554		11,264
Increase (Decrease) in Net Pension Liability		72,035		64,617	3,996		140,648
Increase (Decrease) in Deferred Inflows of Resources		(46,763)		(42,362)	(2,536)		(91,661)
Increase (Decrease) in Deposits		8,791		-	-		8,791
Increase (Decrease) in Accounts Payable		71.000		(24.770)	(2.450)		42 771
and Accrued Liabilities		71,009		(24,779)	(3,459)		42,771
Net Cash Provided (Used) by Operating Activities	\$	(408,002)	\$	49,663	\$ (28,420)	\$	(386,759)

#### STATEMENT OF FIDUCIARY NET POSITION PRIVATE-PURPOSE TRUST FUND – SUCCESSOR AGENCY JUNE 30, 2016

Assets	
Cash and investments	
Held in City Treasury	\$ 7,830
Total assets	7,830
Liabilities	
Long-term debt	
Due to City of San Joaquin in more than one year	965,312
Total liabilities	965,312
Net Position	
Held in trust for other governments	\$ (957,482)

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION PRIVATE-PURPOSE TRUST FUND – SUCCESSOR AGENCY JUNE 30, 2016

Additions Property taxes Total additions	\$ 182,079 182,079
Deductions  Administrative costs  Total deductions	171,619 171,619
Change In Net Position	10,460
Net Position Beginning of year End of year	(967,942) \$ (957,482)

#### NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2016

#### **Note 1 – Summary of Significant Accounting Policies**

The financial statements of the City of San Joaquin (the City) have been prepared in conformity with Accounting Principles Generally Accepted in the United States of America (GAAP) as applicable to governmental entities. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

These financial statements present the government and its component units, entities for which the City is considered to be financially accountable. Blended component units, although legally separate entities are, in substance, part of the government's operations and data from these units is combined with data of the primary government. Each blended component unit has a June 30 fiscal year end. There are no discretely presented component units included in these financial statements. The following sections further describe the significant accounting policies of the City.

#### **Reporting Entity**

The City of San Joaquin, State of California (the "City"), was incorporated February 14, 1920. The City operates under a Council-Manager form of government. The City's major operations include public safety; highways and streets; water, sewer and refuse collection; parks and recreation; building inspection; public improvements; planning and zoning, and general administrative services.

#### **Basis of Presentation – Fund Accounting**

Government-Wide Financial Statements - The Government-Wide Financial Statements (the Statement of Net Position and the Statement of Activities and Changes in Net Position) report information of all of the nonfiduciary activities of the primary government and its component units. For the most part, eliminations have been made to minimize the double counting of internal activities. These statements distinguish between the governmental and business-type activities of the City and between the City and its discretely presented component unit. Governmental activities, which normally are supported by taxes and inter-governmental revenues, are reported separately from business-type activities, which rely significantly on fees charged to external parties.

The Statement of Activities and Changes in Net Position presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the City and for each function of the City's governmental activities. Direct expenses are those that are specifically associated with a program or function and are clearly identifiable to a particular function. Program revenues include 1) charges paid by the recipients of goods or services offered by the programs and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Net position are restricted when constraints placed on them are either externally imposed or are imposed by constitutional provisions or enabling legislation. Internally imposed designations of resources are not presented as restricted Net position. When both restricted and unrestricted resources are available for use, generally, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

#### NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2016

#### **Note 1 – Summary of Significant Accounting Policies (Continued)**

Governmental Fund Financial Statements - The Governmental Fund Financial Statements provide information about the City's funds, including fiduciary funds and the blended component unit. Separate statements for each fund category - governmental, proprietary and fiduciary - are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental funds are separately aggregated and reported as non-major funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Non-operating revenues, such as subsidies and investment earnings, result from non-exchange transactions or ancillary activities.

The City reports the following major governmental funds:

General Fund – The General Fund is the general operating fund of the City. It is used for all financial resources except those required legally, or by sound financial management to be accounted for in another fund. Generally, the General Fund is used to account for those traditional governmental services of the City, such as police and fire protection, planning and general administrative services.

Housing Assistance Fund – The Housing Assistance Fund was established to account for the monies received from various sources which are to be used for down payment loans for home buyers that meet certain requirements.

Community Development Fund – The Community Development Fund was established to account for the monies received from various sources which are to be used for the construction of various projects.

Measure C Fund – The Measure C Fund was established to account for the monies received from the  $\frac{1}{2}$  sales tax from Fresno County Transportation Authority which are to be used for street projects.

The City reports the following additional fund types:

*Private-Purpose Trust Funds* - The Private-Purpose Trust Fund accounts for assets held by the City as trustee for the Successor Agency.

#### NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2016

#### **Note 1 – Summary of Significant Accounting Policies (Continued)**

#### **Basis of Accounting**

The Government-Wide and Proprietary Fund Financial Statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the City gives (or receives) value without directly receiving (or giving) equal value in exchange, include property and sales taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenues from sales tax are recognized when the underlying transactions take place. Revenues from grants, entitlements and donations are recognized in the fiscal year in which all eligible requirements have been satisfied.

Governmental Funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. Property and sales taxes, interest, certain state and federal grants and charges for services are accrued when their receipt occurs within sixty days after the end of the accounting period so as to be both measurable and available. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and capital leases are reported as other financing sources.

Proprietary Funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a Proprietary Fund's principal ongoing operations. Revenues and expenses not meeting this definition are reported as non-operating.

#### **Financial Statement Amounts**

Cash and Investments - Cash and investments represent the City's cash bank accounts including but not limited to certificates of deposit, money market funds and cash management pools for reporting purposes in the Statement of Cash Flows. Additionally, investments with maturities of three months or less when purchased are included as cash equivalents in the Statement of Cash Flows.

The City maintains a cash and investment pool that is available for use by all funds. Interest earnings as a result of this pooling are distributed to the appropriate funds based on month end cash balances in each fund.

Investments of the pool include only those investments authorized by the California Government Code such as, United States Treasury securities, agencies guaranteed by the United States Government, registered state warrants, and other investments. Investments primarily consist of deposits in the State of California Local Agency Investment Fund. Investments are stated at cost or amortized cost.

Accounts Receivable - Billed but unpaid services provided to individuals or non-governmental entities are recorded as accounts receivable. The Proprietary Funds include a year-end accrual for services through June 30, 2016, which have not yet been billed.

#### NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2016

#### Note 1 – Summary of Significant Accounting Policies (Continued)

Fresno County is responsible for the assessment, collection and apportionment of property taxes for all taxing jurisdictions. Property taxes are levied in equal installments on November 1 and February 1. They become delinquent on December 10 and April 10, respectively. The lien date is March 1 of each year. Property taxes are accounted for in the General Fund. Property tax revenues are recognized when they become measurable and available to finance current liabilities. The City considers property taxes as available if they are collected within 60 days after year end. Property tax on the unsecured roll are due on the March 1 lien date and become delinquent if unpaid on August 31. However, unsecured property taxes are not susceptible to year end accrual.

The City is permitted by Article XIIIA of the State of California Constitution (known as Proposition 13) to levy a maximum tax of \$1.00 per \$100 of full cash value.

*Interfund Receivables/Payables* - Items classified as interfund receivable/payable represent short-term lending/borrowing transactions between funds. This classification also includes the current portion of an advance to or from another fund.

Advances To/From Other Funds - This classification represents non-current portions of any long-term lending/borrowing transactions between funds. This amount will be equally offset by a reserve of fund balance which indicates that it does not represent available financial resources and therefore, is not available for appropriation. The current portion of any interfund long-term loan (advance) is included as an interfund receivable/payable.

Capital Assets - Capital outlays are recorded as expenditures of the General, Special Revenue, and Capital Projects Funds and as assets in the Government-Wide Financial Statements to the extent the City's capitalization threshold is met.

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the Government-Wide Financial Statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Betterments and major improvements which significantly increase values, change capacities or extend useful lives are capitalized. Upon sale or retirement of fixed assets, the cost and related accumulated depreciation are removed from the respective accounts and any resulting gain or loss is included in the results of operations.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities are included as part of the capitalized value of the assets constructed.

#### NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2016

#### **Note 1 – Summary of Significant Accounting Policies (Continued)**

Property, plant, and equipment of the primary government, as well as the component units, are depreciated using the straight line method over the following estimated useful lives:

	Years
Buildings	40
Improvements other than buildings	40
Utility plant	40
Furniture and equipment	7
Automobiles and trucks	5

Compensated Absences - It is the City's policy to permit all employees to accumulate earned but unused vacation, sick leave and compensatory time benefits. Those employees on shift work schedules may also accumulate hours for holiday time benefits.

Vested or accumulated vacation, holiday, sick leave and any compensation time on the Governmental Funds are not expected to be paid with expendable available financial resources and are reported in the Government-Wide Financial Statements.

Vested leave of Proprietary Funds are recorded as an expense and liability as the benefits accrue.

Long-Term Obligations - In the Government-Wide Financial Statements, and Proprietary Fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or Proprietary Fund Type Statement of Net Position. Debt principal payments of both government and business-type activities are reported as decreases in the balance of the liability on the Statement of Net Position. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, however, debt principal payments of Governmental Funds are recognized as expenditures when paid. Governmental Fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Non-Current Governmental Assets/Liabilities - GASB Statement No. 34 eliminates the presentation of account groups, but provides for these records to be maintained and incorporates the information into the Governmental Activities column in the Government-Wide Statement of Net Position.

Pension – For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City's California Public Employee Retirement System (CalPERS) plan and additions to/deduction from the Plan's fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2016

#### Note 1 – Summary of Significant Accounting Policies (Continued)

Net Position/Fund Equity - The government-wide and business-type activities fund financial statements utilize a net position presentation. Net positions are categorized as net investment in capital assets, restricted and unrestricted.

- Net Investment in Capital Assets This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduce the balance in this category.
- Restricted Net Position This category presents external restrictions on net position imposed by creditors, grantors, contributors or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.
- Unrestricted Net Position This category represents net position of the City, not restricted for any project or other purpose.

Fund Equity – In the fund financial statements, governmental fund balance is made up of the following components:

- Nonspendable fund balance typically includes inventories, prepaid items, and other items that must be maintained intact pursuant to legal or contractual requirements, such as endowments.
- Restricted fund balance category includes amounts that can be spent only for specific purposes imposed by creditors, grantors, contributors, or laws or regulations of other governments or through enabling legislations.
- Committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the City Council. The City Council has the authority to establish, modify, or rescind a fund balance commitment.
- Assigned fund balance are amounts designated by the City Council for specific purposes and do not meet the criteria to be classified as restricted or committed.
- Unassigned fund balance is the residual classification that includes all spendable amounts in the General Fund not contained in other classifications.

When expenditures are incurred for purposes for which both restricted and unrestricted (committed, assigned, or unassigned) fund balances are available, the City's policy is to apply restricted first. When expenditures are incurred for purposes for which committed, assigned, or unassigned fund balances are available, the City's policy is to apply committed fund balance first, then assigned fund balance, and finally unassigned fund balance.

*Use of Estimates* - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2016

#### **Note 1 – Summary of Significant Accounting Policies (Continued)**

#### **Current Year GASB Implementation**

For the year ended June 30, 2016, the City implemented GASB Statement No. 72 (GASB 72), *Fair Value Measurement and Application*. The primary objective of GASB 72 is to provide guidance for applying fair value to certain investments, and disclosures related to all fair value measurements. There was no material impact on the City's financial statements as a result of the implementation of Statement No. 72. All required disclosures were added to Note 3.

#### Note 2 – Stewardship, Compliance and Accountability

California law authorizes the City to invest in obligations of the United States Treasury, agencies and instrumentalities, certificates of deposit or time deposits in banks and savings and loan associations which are insured by the Federal Deposit Insurance Corporation.

In accordance with applicable sections of the California Government Code and the San Joaquin Municipal Code, the City prepares and legally adopts an annual balanced budget on a basis consistent with accounting principles generally accepted in the United States of America. Annual appropriated budgets are adopted for the General Fund, specific Special Revenue Funds, and specific Capital Projects Funds. Budget plans are adopted for Proprietary Funds. A proposed budget is presented to the City Council during June of each year for review. The Council holds public hearings and may add to, subtract from, or change appropriations within the revenues and reserves estimated as available. Expenditures may not legally exceed budgeted appropriations at the fund level. Supplementary appropriations which alter the total expenditures of any fund, or expenditures in excess of total budgeted fund appropriations, must be approved by the City Council.

All annual appropriations lapse at fiscal year end to the extent they have not been expended or encumbered.

#### Note 3 – Cash and Investments

The City pools all of its cash and investments except those funds required to be held by outside fiscal agents under the provisions of bond indentures. Interest income earned on pooled cash is allocated to the various funds on average cash balances. Interest income from cash investments held with fiscal agents is credited directly to the related funds.

Cash and investments as of June 30, 2016 are classified in the accompanying financial statements as follows:

Statement of Net Position:

Cash and Investments	\$ 1,821,886
Fiduciary Funds:	
Cash and Investments	 7,830
Total Cash and Investments	\$ 1,829,716

# NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2016

#### Note 3 – Cash and Investments (Continued)

Cash and investments as of June 30, 2016 consist of the following:

Cash on hand	\$ 900
Deposits with Financial Institutions	1,245,500
Local Agency Investment Fund	582,438
Held by Fiscal Agent:	
Cash	 878
Total Cash and Investments	\$ 1,829,716

#### **Fair Value Measurements**

The framework for measuring fair value provides a fair value hierarchy that categorizes the inputs to valuation techniques used to measure fair value into three levels. The fair value hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1) and lowest priority to unobservable inputs (Level 3). The three levels of the fair value hierarchy are described as follows:

- Level 1: Inputs to the valuation methodology are quoted prices (unadjusted) for identical assets or liabilities in active markets that a government can access at the measurement date.
- Level 2: Inputs to valuation methodology include inputs other than quoted prices included within Level 1 that are observable for an asset or liability, either directly or indirectly.
- Level 3: Inputs to the valuation methodology are unobservable and significant to the fair value measurement.

The asset's or liability's fair value measurement level within a fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the sue of unobservable inputs.

Following is a description of the valuation methodologies used for assets measured at fair value.

LAIF is valued based on the City's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (Level 2 input).

# NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2016

#### Note 3 – Cash and Investments (Continued)

#### Investments Authorized by the California Government Code and the City's Investment Policy

The table below identifies the investment types that are authorized for the City by the California Government Code (or the City's investment policy, where more restrictive). The table also identifies certain provisions of the California Government Code (or the City's investment policy, where more restrictive) that address interest rate risk, credit risk, and concentration of credit risk. The City's investment policy does not contain any specific provisions intended to limit the City's exposure to interest rate risk, credit risk, and concentration of credit risk. This table does not address investments of debt proceeds held by bond trustee that are governed by the provisions of debt agreements of the City, rather than the general provisions of the California Government Code or the City's investment policy.

Authorized Investment Type	Maximum Maturity	Maximum Percentage of Portfolio	Maximum Investment In One Issuer
Local Agency Bonds	5 years	None	None
U.S. Treasury Obligations	5 years	None	None
U.S. Agency Securities	5 years	None	None
Banker's Acceptances	180 days	40%	30%
Commercial Paper	270 days	25%	10%
Negotiable Certificates of Deposit	5 years	30%	None
Medium-Term Notes	5 years	30%	None
Mutual Funds	N/A	20%	10%
Money Market Mutual Funds	N/A	20%	10%
Mortgage Pass-Through Securities	5 years	20%	None
County Pooled Investment Funds	N/A	None	None
Local Agency Investment Fund (LAIF)	N/A	None	None

# NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2016

#### Note 3 – Cash and Investments (Continued)

#### **Investments Authorized by Debt Agreements**

Investments of debt proceeds held by bond trustee are governed by provisions of the debt agreements, rather than the general provisions of the California Government Code or the City's investment policy. The table below identifies the investment types that are authorized for investments held by the bond trustee. The table also identifies certain provisions of these debt agreements that address interest rate risk, credit risk, and concentration of credit risk.

	Maximum	Maximum Percentage	Maximum Investment
Authorized Investment Type	Maturity	of Portfolio	In One Issuer
U.S. Treasury Obligations	None	None	None
U.S. Agency Securities	None	None	None
Banker's Acceptances	180 days	None	None
Commercial Paper	270 days	None	None
Money Market Mutual Funds	N/A	None	None
Investment Contracts	None	None	None
Certificates of Deposits	1 year	None	None
Repurchase Agreements	30 days	None	None
Local Agency Investment Fund (LAIF)	N/A	None	None
Municipal Bonds	None	None	None

#### **Disclosures Relating to Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. As of June 30, 2016 the City had the following investments.

Investment Type		Maturity Date
Local Agency Investment Fund Held by Bond Trustee:	\$ 582,438	N/A
Cash	 878	N/A
Total	\$ 583,316	

# NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2016

#### Note 3 – Cash and Investments (Continued)

#### **Disclosures Relating to Credit Risk**

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the minimum rating required by (where applicable) the California Government Code, the City's investment policy, or debt agreements, and the actual rating as of year-end for each investment type.

	Minimum		Rating as of Year End			
			Legal		Not	
Investment Type			Rating		Rated	
Local Agency Investment Fund Held by Bond Trustee:	\$	582,438	N/A	\$	582,438	
Cash		878	N/A		878	
Total	\$	583,316		\$	583,316	

#### **Concentration of Credit Risk**

The investment policy of the City contains no limitations on the amount that can be invested in any one issuer beyond that stipulated by the California Government Code. There are no investments in any one issuer that represent 5% or more of total City investments.

#### **Custodial Credit Risk**

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The California Government Code and the City's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits, other than the following provision for deposits: The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure City deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits.

# NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2016

#### Note 3 – Cash and Investments (Continued)

\$994,309 of the City's deposits with financial institutions was in excess of federal depository insurance limits.

The custodial risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The California Government Code and the City's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for investments. With respect to investments, custodial credit risk generally applies only to direct investments in marketable securities. Custodial credit risk does not apply to a local government's indirect investment in securities through the use of mutual funds or government investment pools (such as LAIF).

#### **Investment in State Investment Pool**

The City is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by the California Government Code under the oversight of the Treasurer of the State of California. The fair value of the City's investment in this pool is reported in the accompanying financial statements at amounts based upon the City's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis.

#### Note 4 – Notes Receivables

The City is the recipient of Community Development Block Grant and Home Program Funds. The funds are provided to use for housing and business loans to qualified recipients at various below market interest rates ranging from 0 to 4%. The terms of the loans range between fifteen and thirty years. All loans are secured by deeds of trust. The amount outstanding as of June 30, 2016 is \$2,560,973.

#### Note 5 – Interfund Receivables and Payables

Interfund receivables and payables consist of short-term loans resulting from regular transactions. These loans are expected to be repaid as soon as the borrowing fund has cash, and carry an interest rate equal to the rate earned on pooled cash.

Individual fund interfund receivables and payables balances as of June 30, 2016 are as follows:

	<u> </u>	ue rrom	Due 10			
General Fund	\$	-	\$	70,387		
Community Development Fund		_		258,255		
Housing Assistance Fund		328,642		<u>-</u>		
	\$	328,642	\$	328,642		

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# NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2016

**Note 6 – Capital Assets** 

Capital asset activity for the year ended June 30, 2016, was as follows:

	Balance July 1, 2015	Additions	Retirements	Balance June 30, 2016
<b>Governmental Activities</b>				
Capital assets, not being depreciated				
Land	\$ 340,670	\$ -	\$ -	\$ 340,670
Total capital assets, not being depreciated	340,670			340,670
Capital assets, being depreciated				
Buildings and improvements	2,685,284	_	_	2,685,284
Infrastructure	946,436	268,827		1,215,263
Machinery and equipment	774,647	291,492	_	1,066,139
Total capital assets, being depreciated	4,337,808	560,319		4,966,686
I				
Less accumulated depreciation for: Buildings and improvements	(1,016,413)	(109,365)		(1 125 779)
Infrastructure	(1,010,413)	(30,382)	-	(1,125,778) (195,540)
Machinery and equipment	(598,393)	(78,543)	_	(676,936)
Total accumulated depreciation	(1,779,964)	(218,290)		(1,998,254)
Total accumulated depreciation	(1,777,704)	(210,270)		(1,770,234)
Total capital assets, being depreciated, net	2,626,403	342,029		2,968,432
Governmental activities capital assets, net	\$ 2,967,073	\$ 342,029	<u>\$</u> _	\$ 3,309,102
<b>Business-Type Activities</b>				
Capital assets, not being depreciated				
Land	\$ 123,266	\$ -	\$ -	\$ 123,266
Total capital assets, not being depreciated	123,266			123,266
Capital assets, being depreciated				
Plant and equipment	9,912,272	-	-	9,912,272
Total capital assets, being depreciated	9,912,272			9,912,272
Less: accumulated depreciation	(1,988,436)	(252,022)		(2,240,458)
Total capital assets, being depreciated, net	7,923,836	(252,022)		7,671,814
Business-type activities capital assets, net	\$ 8,267,046	\$ (252,022)	\$ -	\$ 7,795,080

# NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2016

#### **Note 6 – Capital Assets (Continued)**

Depreciation expense were charged to the following functions in the Statement of Activities:

Governmental Functions:	
General Government	\$ 5,914
Public Safety	455
Public Works	78,987
Parks and recreation	 132,934
	\$ 218,290
<b>Business-Type Functions:</b>	
Water	\$ 22,892
Sewer	 229,130
	\$ 252,022

#### Note 7 – Long-Term Debt

	alance y 1, 2015	Additions	R	etirements		Balance ne 30, 2016	Current Portion
Governmental Activity Long Term Debt							
Capital Lease							
John Deere Backhoe Loader	\$ 28,911	\$ -	\$	(14,787)	\$	14,124	\$ 14,124
Public Finance Authority Bonds							
92-1 and 92-2	 400,000	 		(40,000)		360,000	 
	\$ 658,077	\$ 	\$	(54,787)	<u>\$</u>	374,124	\$ 14,124
Business-Type Activity Long Term Debt							
Loan Payable							
USDA Sewer Loan	\$ 300,900	\$ 	\$	(3,600)	\$	297,300	\$ 3,700
Compensated Absences							
Government Activities	\$ 10,882	\$ 6,621	\$		\$	17,503	
Business-Type Activities	\$ 8,592	\$ 11,264	\$		\$	19,856	

# NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2016

#### **Note 7 – Long-Term Debt (Continued)**

Capital Lease Payable – The City entered into a capital lease agreement in 2012 for \$78,789 to purchase a backhoe loader. Interest on the lease is 4.3 percent. The current total outstanding balance is \$14,124.

**Public Finance Authority** – The City has assumed full responsibility for the payment of two revenue bonds issued by the San Joaquin Public Finance Authority. The bonds were issued in 1993 to fund several special assessment districts and the General, Water and Sewer capital leases. As these funds are reporting their proportionate share of the debt, the remaining portion is reported as a general City obligation. The City retired a portion of the Series 1992 revenue bonds during the fiscal year ending June 30, 2010. During the fiscal year ending June 30, 2013 the Water and Sewer funds retired their portion of the debt by transferring \$195,000 to the General Fund. The full amount of the debt is now payable by the General Fund. Interest on the remaining Series 1992 revenue bond is 8% with final payment on the Series 1992 in 2022. The current total outstanding balance is \$360,000.

**USDA Sewer Loan Payable - In** 2011 the City entered into an agreement with the USDA to partially finance the sewer plant expansion. The loan agreement is for an amount not to exceed \$315,000 and bears interest at 4.375% with semi-annual payments on October 1<sup>st</sup> and April 1<sup>st</sup>. At June 30, 2016 the loan outstanding amounts to \$297,300.

The annual requirement to amortize the principal and interest on all long-term debt at June 30, 2016 are as follows:

	<b>Governmental Activities</b>			<b>Business-Type Activities</b>				
Years ending June 30,	Principal Interest		Principal		Interest			
2017	\$	14,124	\$	29,106	\$	3,700	\$	13,007
2018		-		28,800		3,900		12,846
2019		-		28,800		4,100		12,674
2020		-		28,800		4,300		12,496
2021		-		72,000		4,400		12,306
2022-2026		360,000		-		25,300		58,460
2027-2031		-		-		31,300		52,418
2032-2036		-		-		38,800		44,940
2037-2041		-		-		48,100		35,680
2042-2046		-		-		59,600		24,194
2047-2051	<u> </u>					73,800		9,970
	\$	374,124	\$	187,506	\$	297,300	\$	288,991

# NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2016

#### **Note 8 – Interfund Transfers**

In general, the City uses interfund transfers to (1) move revenues from the funds that collect them to the funds' that statute or budget requires to expend them, (2) use unrestricted revenues collected in the General Fund to help finance various programs and capital projects accounted for in other funds in accordance with budgetary authorization, and (3) move cash to debt service funds from the funds responsible for payment as debt service payments become due. In general, the effect of the interfund activity has been eliminated from the government-wide financial statements.

	Transfers In		Transfers Out	
Major Governmental Funds:	<u> </u>		' <u>-</u>	_
General Fund	\$	-	\$	53,637
Community Development Fund		647,077		-
Housing Assistance		-		199,595
Measure C Fund		-		333,957
Water Fund		924		-
Nonmajor Governmental Funds:				
Local Transportation Fund		-		10,000
Impact Fees Fund		_		15,919
	\$	648,001	\$	648,001

#### Note 9 – Deferred Outflows and Deferred Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial element, deferred outflows of resources, represents a consumption of net position or fund balance that applies to future period(s) and thus, will not be recognized as an outflow of resources (expense/expenditure) until then. The City reports the following deferred outflows related to net pension liability in the Statement of Net Position:

Fiscal year 2015-16 pension contributions subsequent to measurement date	\$ 74,548
Difference between expected and actual experience	4,523
Adjustment due to differences in proportions	83,301
Total deferred outflows of resources	\$162,372

# NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2016

#### Note 9 – Deferred Outflows and Deferred Inflows of Resources (Continued)

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represent an acquisition of net position or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City reports the following deferred inflows related to net pension in the Statement of Net Position:

Net differences between projected and actual earnings on pension plan investments	\$ 21,451
Difference in projected and actual contributions	14,672
Changes in assumptions or other inputs	42,791
Total deferred inflows of resources	<u>\$ 78,914</u>

#### Note 10 – Pension Plan

**Plan Description** - The City contributes to the California Public Employees' Retirement System (PERS), an agent multiple-employer public employee defined benefit pension plan. PERS provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. PERS acts as a common investment and administrative agent for participating public entities within the State of California. Benefit provisions and all other requirements are established by state statute and city ordinance. Copies of PERS' annual financial report may be obtained from their Executive Office - 400 P Street - Sacramento, CA 95814.

**Funding Policy** - Participants are required to contribute seven percent of their annual covered salary. The City makes the contributions required of City employees on their behalf and for their account. The City is required to contribute at an actuarially determined rate; the current rate is 11.032 percent for non-safety employees of annual covered payroll. The contribution requirements of plan members and the City are established and may be amended by PERS.

The Plans' provisions and benefits in effect at June 30, 2016, are summarized as follows:

Miscellaneous	PEPRA
Classic	Miscellaneous
Prior to	After or On January
January 1, 2013	1, 2013
2.0% at 55;	2.0% at 62;
maximum 2%	maximum 2%
COLA	COLA
5 years service	5 years service
monthly for life	monthly for life
55	62
2.00%	2.00%
7.00%	6.25%
8.003%	0.000%
	Prior to January 1, 2013  2.0% at 55; maximum 2% COLA  5 years service monthly for life 55 2.00% 7.00%

# NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2016

#### Note 10 – Pension Plan (Continued)

Contributions – Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on July 1 following notice of a change in the rate. Funding contributions for both Plans are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The City is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

For the year ended June 30, 2016, the contributions recognized as part of the pension expense is as follows:

Contributions – employer \$ 74,548 Contributions – employee \$ 44,987

### Pension Liabilities, Pension Expenses, and Deferred Outflows/Inflows of Resources Related to Pensions

As of June 30, 2016, the City reported net pension liabilities for its proportionate shares of the net pension liability of each Plan as follows:

Proportionate Share of Net Pension Liability
\$617,597

Miscellaneous

The City's net pension liability for each Plan is measured as the proportionate share of the net pension liability. The net pension liability of each of the Plans is measured as of June 30, 2015, and the total pension liability for each Plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2014 rolled forward to June 30, 2015 using standard update procedures. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plans relative to the projected contributions of all participating employers, actuarially determined. The City's proportionate share of the net pension liability for each Plan as of June 30, 2014 and 2015 was as follows:

	<u>Miscellaneous</u>
Proportion – June 30, 2014	0.01380%
Proportion – June 30, 2015	0.02251%
Change – Increase/(Decrease)	0.00871%

#### NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2016

#### Note 10 – Pension Plan (Continued)

For the year ended June 30, 2016, the City recognized pension expense of \$86,940. At June 30, 2016, the City reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Pension contributions subsequent to				
measurement date	\$	74,548	\$	-
Adjustment due to differences in proportions		83,301		-
Difference between projected and actual				
contributions		-		(14,672)
Difference between expected and actual				
experience in the Total Pension Liability		4,523		
Changes in assumptions or other inputs		-		(42,791)
Net differences between projected and				
actual earnings on pension plan investments				(21,451)
Total	\$	162,372	\$	(78,914)

\$40,548 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Year Ended	
June 30	
2016	\$ 2,344
2017	2,344
2018	2,344
2019	1.877

# NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2016

#### **Note 10 – Pension Plan (Continued)**

**Actuarial Assumptions** – The total pension liability in the June 30, 2013 actuarial valuations were determined using the following actuarial assumptions:

Valuation Date June 30, 2014 Measurement Date June 30, 2015

Actuarial Cost Method Entry-Age Normal Cost Method in

accordance with the requirements of

GASB Statement No. 68

**Actuarial Assumptions:** 

Discount Rate 7.65% Inflation 2.75% Payroll Growth 3.00%

Salary Increases Varies by Entry Age and Service

Mortality Rate Table Derived using CalPERS' Membership <sup>1</sup>

Date for all Funds

Post Retirement Benefit Increa Contract COLA up to 2.75% until

**Purchasing Power Protection** 

Allowance Floor on Purchasing Power

applies, 2.75% thereafter

All other actuarial assumptions used in the June 30, 2014 valuation were based on the results of an actuarial experience study for fiscal years 1997-2011, including updates to salary increase, mortality and retirement rates. The Experience Study can be obtained at CalPERS' website under Forms and Publications.

<sup>&</sup>lt;sup>1</sup> The mortality table used was developed based on CalPERS' specific data. The table includes 20 years of mortality improvements using Society of Actuaries Scale BB. For more details on this table, please refer to the 2014 experience study report.

## NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2016

#### Note 10 – Pension Plan (Continued)

Change of assumptions – GASB 68, paragraph 68 states that the long-term expected rate of return should be determined net of pension plan investment expense but without reduction for pension plan administrative expense. The discount rate was changed from 7.5 percent (net of administrative expense in 2014) to 7.65 percent as of the June 30, 2015 measurement date to correct the adjustment which previously reduced the discount rate for administrative expense.

**Discount rate** – The discount rate used to measure the total pension liability was 7.65 percent. To determine whether the municipal bond rate should be used in the calculation of a discount rate for public agency plans, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing of the plans, the tests revealed the assets would not run out. Therefore, the current 7.65 percent discount rate is appropriate and the use of the municipal bond rate calculation is not deemed necessary. The long term expected discount rate of 7.65 percent is applied to all plans in the Public Employees Retirement Fund. The stress test results are presented in a detailed report called "GASB Crossover Testing Report" that can be obtained on CalPERS' website under the GASB 68 section.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected rate of returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, staff took into account both short-term and long-term market return expectations as well as the expected pension fund (Public Employees' Retirement Fund) cash flows. Such cash flows were developed assuming that both members and employers will make their required contributions on time and as scheduled in all future years. Using historical returns of all the funds' asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated. The expected nominal rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

The long-term expected real rates of return by asset class can be found in CalPERS' Comprehensive Annual Financial Report for the fiscal year ended June 30, 2015.

## NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2016

#### **Note 10 – Pension Plan (Continued)**

The table below reflects long-term expected real rates of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. The geometric rates of return are net of administrative expenses.

	New Strategic	Real Return 1	Real Return <sup>2</sup>
Asset Class	Allocation	Years 1-10	Years 11+
Global Equity	47%	5.25%	5.71%
Global Fixed Income	19%	0.99%	2.43%
Inflation Sensitive	6%	0.45%	3.36%
Private Equity	12%	6.83%	6.95%
Real Estate	11%	4.50%	5.13%
Infrastructure and Forestland	3%	4.50%	5.09%
Liquidity	2%	-0.55%	-1.05%
Total	100%		

<sup>&</sup>lt;sup>1</sup> An expected inflation of 2.5% used for this period

## Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

- The following presents the City's proportionate share of the net pension liability for each Plan, calculating using the discount rate of each Plan, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.65%) or 1-percentage point higher (8.65%) than the current rate:

		Current	
		Discount	
	1% Decrease	Rate	1% Increase
	(6.65%)	(7.65%)	(8.65%)
Net Pension Liability	\$ 1,035,774	\$ 617,597	\$ 272,366

**Pension Plan Fiduciary Net Position** – Detailed information about each pension plan's fiduciary net position is available in the separately issued CalPERS financial reports.

### Payable to the Pension Plan

At June 30, 2016, the City has no outstanding amount of contributions to the pension plan required for the year ended June 30, 2016.

<sup>&</sup>lt;sup>2</sup> An expected inflation of 3.0% used for this period

## NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2016

#### Note 11 – Concentrations

The Successor Agency owes the City \$965,312 from cash pool overdrafts. Should the Agency be unable to repay the City debt in the future, this could create financial difficulties for the City. Management believes that the obligations of the former redevelopment agency due to the City are valid enforceable obligations payable by the successor agency trust under the requirements of the Bill.

#### Note 12 – Risk Management

The City participates with other public entities in a joint venture under a joint powers agreement which establishes the Central San Joaquin Valley Risk Management Authority (CSJVRMA). The relationship between the City and CSJVRMA is such that CSJVRMA is not a component unit of the City for financial reporting purposes.

The City is covered for the first \$1,000,000 of each general liability claim through the CSJVRMA. The City has the right to receive dividends or the obligation to pay assessments based on a formula which, among other expenses, charges the City's account for liability losses under \$50,000. The CSJVRMA purchases excess reinsurance from \$1,000,000 to \$15,000,000.

The CSJVRMA is a consortium of 55 cities in San Joaquin Valley, California. It was established under the provisions of California Government Code Section 6500, et. seq. The CSJVRMA is governed by a Board of Directors, which meets three to four times each year, consisting of one member appointed by each member city. The day-to-day business is handled by a management group employed by the CSJVRMA. The financial statements of CSJVRMA can be obtained at 1831 K Street, Sacramento, CA 95814.

The latest audited financial information and the most current information available for CSJVRMA for fiscal year ended June 30, 2015 is as follows:

Total assets	\$ 86,630,360
Total liabilities	73,673,710
Net position	\$ 12,956,650
Total revenues	\$ 38,130,606
Total expenses	40,427,807
Increase/(decrease) in net position	<u>\$ (2,297,201)</u>

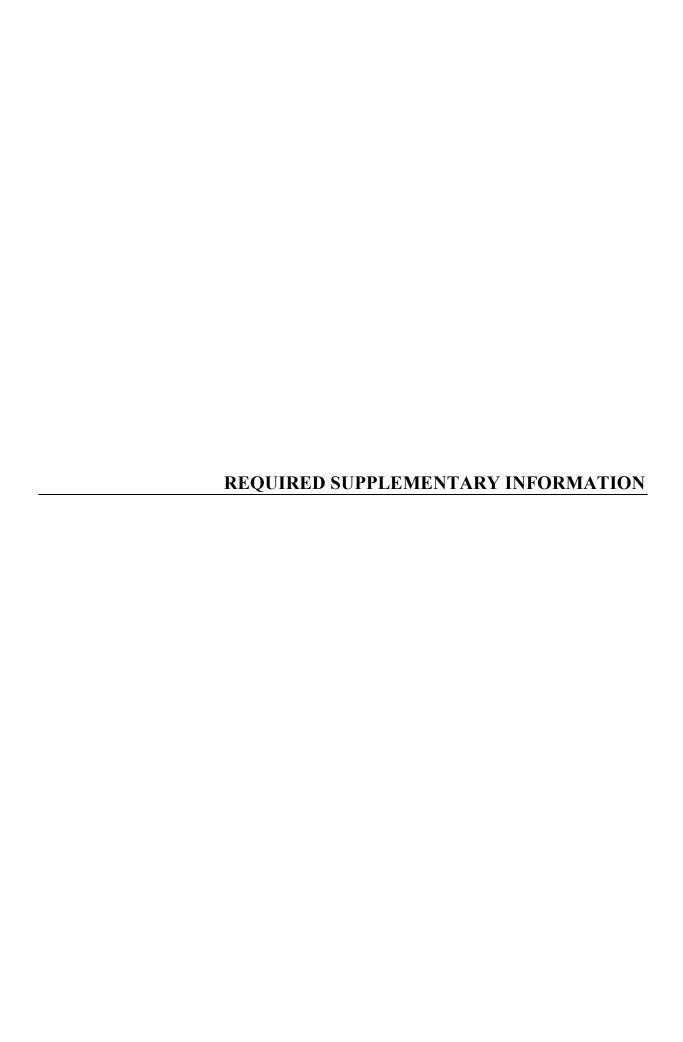
### **Note 13 – Contingencies**

**Federal and State Government Programs** - The City participates in several federal and state grant programs. These programs have been audited, as needed, in accordance with the provisions of the federal Single Audit Act of 1984 and applicable state requirements. No cost disallowances were proposed as a result of these audits. However, these programs are still subject to further examination by the grantors and the amount, if any, of expenditures, which may be disallowed by the granting agencies, cannot be determined at this time. The City expects such amounts, if any, to be immaterial.

## NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2016

## Note 14 – Subsequent Events

The City evaluated subsequent events for recognition and disclosure through September 28, 2016, the date which these financial statements were available to be issued. Management concluded that no material subsequent events have occurred since June 30, 2016 that required recognition or disclosure in such financial statements.



## BUDGETARY COMPARISON SCHEDULE GENERAL FUND YEAR ENDED JUNE 30, 2016

	Budgeted	Am	ounts	_	Actual	Fir	riance with nal Budget Positive/	
	)riginal		Final	A	mounts	(Negative)		
Revenue								
Taxes	\$ 850,193	\$	850,193	\$	594,456	\$	(255,737)	
Intergovernmental	-		-		12,275		12,275	
Licenses, permits and impact fees	13,850		13,850		94,569		80,719	
Fines and forfeitures	1,500		1,500		1,399		(101)	
Interest and rents	34,265		34,265		34,197		(68)	
Other	6,000		6,000		61,036		55,036	
Total revenue	905,808		905,808		797,932		(107,876)	
Expenditures								
Current								
General government	399,114		399,114		390,924		8,190	
Public safety	134,290		134,290		110,517		23,773	
Parks and recreation	149,019		149,019		167,845		(18,826)	
Community development	88,795		88,795		60,931		27,864	
Capital outlay	3,000		3,000		-		3,000	
Debt service								
Principal	40,000		40,000		40,000		-	
Interest and other charges	 26,000		26,000		28,905		(2,905)	
Total expenditures	 840,218		840,218		799,122		41,096	
Revenue over (under)expenditures	65,590		65,590		(1,190)		(66,780)	
Other Financing Sources/(Uses)								
Transfers in/(out)	(27,000)		(27,000)		(53,637)		(26,637)	
	(27,000)		(27,000)		(53,637)		(26,637)	
Net Change in Fund Balance	\$ 38,590	\$	38,590		(54,827)	\$	(93,417)	
Fund Balance					23,907			
Beginning of year				\$				
End of year				Φ	(30,920)			

## BUDGETARY COMPARISON SCHEDULE HOUSING ASSISTANCE FUND YEAR ENDED JUNE 30, 2016

	Budgeted	Amounts	Actual	Variance with Final Budget Positive/
	Original	Final	Amounts	(Negative)
Revenue				
Interest	<u>\$</u>	\$ -	\$ 8,442	\$ 8,442
Total revenue			8,442	8,442
Expenditures				
Current			10 (12	(10 (12)
Community development			10,613	(10,613)
Total expenditures			10,613	(10,613)
Revenue over (under)expenditures	-	-	(2,171)	(2,171)
Other Financing Sources/(Uses)				
Transfers in/(out) - net			(199,595)	(199,595)
Change in Fund Balance	\$ -	<u>\$</u> -	(201,766)	\$ (201,766)
Fund Balance				
Beginning of year			3,193,230	
End of year			\$ 2,991,464	

## BUDGETARY COMPARISON SCHEDULE COMMUNITY DEVELOPMENT FUND YEAR ENDED JUNE 30, 2016

	Budgeted	l Amounts	_ Actual	Variance with Final Budget Positive/
	Original	Final	Amounts	(Negative)
Revenue				
Intergovernmental	\$ -	\$ -	\$ 384,261	\$ 384,261
Total revenue			384,261	384,261
Expenditures Current				
Community development	_	_	471,619	(471,619)
Capital outlay	_	_	560,319	(560,319)
Total expenditures			1,031,938	(1,031,938)
Revenue over (under)expenditures	-	-	(647,677)	(647,677)
Other Financing Sources/(Uses)				
Transfers in/(out)			647,077	647,077
Net Change in Fund Balance	<u>\$</u>	\$ -	(600)	\$ (600)
Fund Balance Beginning of year End of year			<u>600</u> \$ -	

## BUDGETARY COMPARISON SCHEDULE MEASURE C FUND YEAR ENDED JUNE 30, 2016

	 Budgeted Original	Am	ounts Final	A	Actual Amounts	Fin P	iance with al Budget ositive/ egative)
Revenue							
Intergovernmental	\$ 207,080	\$	207,080	\$	190,125	\$	(16,955)
Interest and rent	 800		800		1,933		1,133
Total revenue	 207,880		207,880		192,058		(15,822)
Expenditures Current Public works	 199,080		199,080		64,141		134,939
Total expenditures	 199,080	_	199,080		64,141		134,939
Revenue over (under)expenditures	8,800		8,800		127,917		119,117
Other Financing Sources/(Uses)							
Transfers in/(out)	 (250,000)		(250,000)		(333,957)		(83,957)
Net Change in Fund Balance	\$ (241,200)	\$	(241,200)		(206,040)	\$	35,160
Fund Balance Beginning of year End of year				\$	711,864 505,824		

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF NET PENSION LIABILITY LAST 10 YEARS\* YEAR ENDED JUNE 30, 2016

	Miscellaneous						
		2015		2016			
Proportion of the net pension liability		0.01380%	•	0.02251%			
Proportionate share of the net pension liability	\$	341,032	\$	617,597			
Covered - employee payroll	\$	594,000	\$	777,960			
Proportionate share of the net pension liability as a percentage of							
covered-employee payroll		57.41%		79.39%			
Plan's fiduciary net position	\$	2,970,654	\$	2,730,765			
Plan's fiduciary net position as a percentage of the Total Pension Liability		89.70%		81.56%			

<sup>\*</sup>Fiscal year 2014-15 was the first year of implementation, therefore only two years shown.

## SCHEDULE OF CONTRIBUTIONS LAST 10 YEARS\* YEAR ENDED JUNE 30, 2016

	Miscellaneous							
Contractually required contribution (actuarially determined)		2015		2016				
Contractually required contribution (actuarially determined) Contributions in relation to the actuarially determined contributions	\$	58,000 (58,000)	\$	65,492 (65,492)				
Contributions deficiency (excess)	<u>\$</u>	<u>-</u>	<u>\$</u>					
Covered-employee payroll	\$	561,000	\$	777,960				
Contributions as a percentage of covered-employee payroll		10.28%		8.42%				

<sup>\*</sup>Fiscal year 2014-15 was the first year of implementation, therefore only two years shown.

#### **Notes to Schedule of Contributions**

Methods and assumptions used to determine contribution rates:

Investment Rate of Return

Actuarial Cost Method Entry Age Normal

**Acturial Assumptions:** 

Discount Rate 7.65% Inflation 2.75%

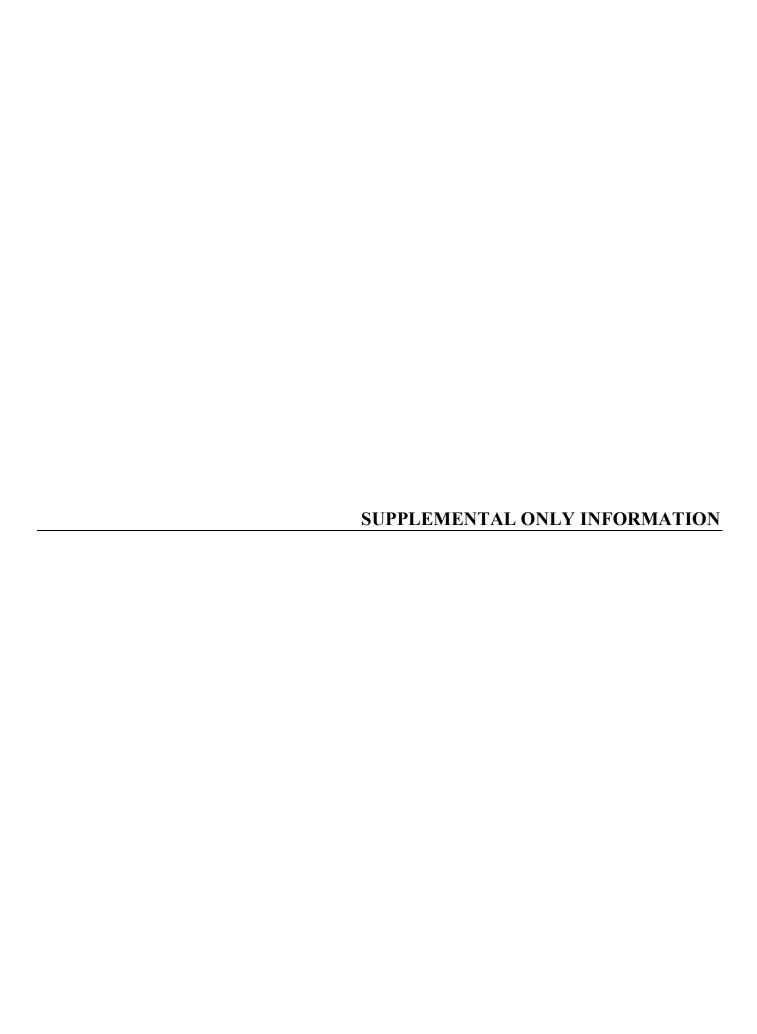
Salary Increases Varies by Entry Age and Service

7.50%, net of pension plan investment and administrative expenses, including inflation

Retirement Age the 2010 CalPERS Experience Study for the

The probabilities of Retirement are based on the 2010 CalPERS Experience Study for the period from 1997 to 2007. Pre-retirement and Post-retirement mortality rates include 5 years of projected mortality improvement using Scale AA published by the Society of

Mortality Actuaries
Payroll Growth 3.00%



## COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS JUNE 30, 2016

											Total
	Public Safety		Gas Tax	Т	Local Fransportation	Impact Fees		Landscape Maintenance		Non-major Governmental Funds	
ASSETS											
Cash and investments	\$	44,796	\$	305,704	\$	326,058	\$ 53,694	\$	44,778	\$	775,030
Due from other governments		9		7,468		12,757	 <u> </u>		15		20,249
Total assets	\$	44,805	<u>\$</u>	313,172	<u>\$</u>	338,815	\$ 53,694	\$	44,793	<u>\$</u>	795,279
LIABILITIES AND FUND BALANCE											
Liabilities											
Accounts payable and accrued expense				1,345			 	_	1,354	\$	2,699
Total liabilities				1,345		<del>-</del>	 	_	1,354		2,699
Fund Balance											
Restricted											
Public safety programs	\$	44,805	\$	-	\$	-	\$ -	\$	-	\$	44,805
Circulation improvements		-		311,827		338,815	_		-		650,642
Capital improvement projects		-		-		-	53,694		-		53,694
Landscape maintenance		<u>-</u>		<u>-</u>			 <u>-</u>	_	43,439		43,439
Total fund balance		44,805		311,827		338,815	 53,694	_	43,439		792,580
Total liabilities and fund balance	\$	44,805	\$	313,172	\$	338,815	\$ 53,694	\$	44,793	\$	795,279

## COMBINING STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCE NON-MAJOR GOVERNMENTAL FUNDS

YEAR ENDED JUNE 30, 2016

	Public Safety	<u> </u>	Gas Tax		ocal oortation		Impact Fees	Landscape Maintenance	(	Total Non-major Governmental Funds
Revenue										
Taxes	\$ -	\$	-	\$	-	\$	-	\$ 25,441	\$	25,441
Intergovernmental	100,000		90,245		88,436		-	-		278,681
Interest	60		956		991		205	157		2,369
Total revenue	 100,060		91,201		89,427		205	25,598		306,491
Expenditures										
Current										
Public safety	100,000		-		-		-	-		100,000
Public works	-		34,266		49,340		=	35,251		118,857
Debt service										
Principal	-		14,787		-		=	-		14,787
Interest and other charges	 		954							954
Total expenditures	 100,000		50,007		49,340	_	<u>-</u>	35,251		234,598
Revenue over (under) expenditures	60		41,194		40,087		205	(9,653)	)	71,893
Other financing sources/(uses)										
Operating transfers in/(out) - net			(34,893)		(10,000)		(15,919)			(60,812)
	 <u>-</u>		(34,893)	-	(10,000)		(15,919)			(60,812)
Change in Fund Balance	60		6,301		30,087		(15,714)	(9,653)	)	11,081
Fund Balance										
Beginning of year	44,745		305,526		308,728		69,408	53,092		781,499
End of year	\$ 44,805	\$	311,827	\$	338,815	\$	53,694	\$ 43,439	\$	792,580

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and City Council City of San Joaquin, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of San Joaquin, California, (the "City") as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise City's basic financial statements, and have issued our report thereon dated September 28, 2016.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

September 28, 2016